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(Senate Sponsor - Shapiro)
(In the Senate - Received from the House April 10, 2003;
April 14, 2003, read first time and referred to Committee on State
Affairs; May 21, 2003, reported adversely, with favorable
Committee Substitute by the following vote: Yeas 7, Nays 0;
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        May 21, 2003, sent to printer.)
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        COMMITTEE SUBSTITUTE FOR H.B. No. 54
                                                                       By: Nelson
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                                  A BILL TO BE ENTITLED
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                                           AN ACT
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        relating to certain early voting by mail procedures and to the
        prevention
                                    fraud generally; providing
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                          voting
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        penalties.
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               BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
               SECTION 1. Section 1.012, Election Code, is amended by
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        adding Subsection (d) to read as follows:
                     In this code, "election record" includes:
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                     (1) anything distributed or received by government
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        under this code;
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                     (2)
                           anything required by law to be kept by others for
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        information of government under this code; or
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                     (3) a certificate, application, notice, report,
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        other document or paper issued or received by government under this
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        code.
               SECTION 2. Chapter 1, Election Code, is amended by adding
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        Sections 1.017, 1.018, and 1.019 to read as follows:
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               Sec. 1.017. INELIGIBILITY NO DEFENSE TO PROSECUTION.
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        no defense to prosecution under this code that a person who receives
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        an official ballot is ineligible to vote in the election for which
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        the ballot is received.
               Sec. 1.018. APPLICABILITY OF PENAL CODE.
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                                                                  In addition to
        Section 1.03, Penal Code, and to other titles of the Penal Code that may apply to this code, Title 4, Penal Code, applies to offenses
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        prescribed by this code.

Sec. 1.019. REQUIRED EVIDENCE OR TESTIMONY.
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                                                                    (a)
                                                                         A party to
        an offense under this code may be required to furnish evidence or
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        testimony about the offense.
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               (b) Evidence or testimony required to be furnished under
        this section, or information directly or indirectly derived from that evidence or testimony, may not be used against the party
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        providing the evidence or testimony in a criminal case except for a
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        prosecution of aggravated perjury or contempt.
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               SECTION 3. Section 64.012(a), Election Code, is amended to
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        read as follows:
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                     A person commits an offense if the person:
               (a)
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                     (1) votes or attempts to vote in an election in which
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        the person knows the person is not eligible to vote;
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                     (2) knowingly votes or attempts to vote more than once
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        in an election; [or]
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                     (3) knowingly impersonates another person and votes or
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        attempts to vote as the impersonated person; or
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                     (4) knowingly marks or attempts
                                                                to mark another
        person's ballot without the consent of that person.
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        SECTION 4. Subchapter B, Chapter 64, Elecamended by adding Section 64.0321 to read as follows:
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                                                              Election Code, is
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               Sec. 64.0321. DEFINITION. For purposes of this subchapter
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            Sections 85.035 and 86.010, assisting a voter includes the
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        following conduct by a person other than the voter that occurs while
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        the person is in the presence of the voter's ballot or carrier
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        envelope:
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                     (1)
                           reading the ballot to the voter;
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By: Wolens, Denny, Madden, et al.

marking the voter's ballot; or

directing the voter to read the ballot;

(2)

(3)

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directing the voter to mark the ballot. (4)

Sections 64.036(a) and (d), Election Code, are SECTION 5. amended to read as follows:

A person commits an offense if the person knowingly: (a)

- (1)provides assistance to a voter who is not eligible for assistance;
- (2) while assisting a voter prepares the voter's ballot in a way other than the way the voter directs  $\underline{\text{or without}}$ direction from the voter; [or]

(3) while assisting a voter suggests by word, sign, or gesture how the voter should vote; or

to <u>a voter</u> (4) provides assistance who requested assistance or selected the person to assist the voter.

An offense under this section is misdemeanor.

SECTION 6. Section 81.005, Election Code, is amended to read as follows:

Sec. 81.005. COMMON OR CONTRACT CARRIER. (a) A common or contract carrier may not be used to perform an act in accordance

with this title unless the carrier:

(1) is a bona fide, for profit carrier, the primary business of which is transporting or delivering property for compensation and the business practices of which are reasonable and prudent according to the usual standards for the business in which it is engaged; (2)

routinely uses receipts that:

permit the carrier to retrieve a receipt or

information contained in a receipt;

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(B) provide space for the name and residence address of a person who delivers a parcel to the carrier; and

(C) provide space for the date, time, and address at which parcels are received by the carrier; and

(3) complies with laws requiring the carrier to file an assumed name with each county in which the carrier receives or

delivers parcels or with the secretary of state, as appropriate.

(b) A common or contract carrier may not be used to perform an act in accordance with this title if the carrier transports property as an incidental activity of a nontransportation business activity regardless of whether the carrier imposes a separate charge for the transportation.
SECTION 7. Section 84

Section 84.003, Election Code, is amended to read as follows:

Sec. 84.003. SIGNING APPLICATION BY WITNESS; ASSISTING APPLICANT. (a) An early voting ballot application signed for the applicant by a witness other than the early voting clerk or a deputy must indicate the witness's relationship to the applicant or, if unrelated, indicate that fact.

(b) A person who acts as a witness for an applicant for an early voting ballot application commits an offense if the person knowingly fails to comply with Section 1.011. A person who in the presence of the applicant otherwise assists an applicant in completing an early voting ballot application commits an offense if the person knowingly fails to comply with Section 1.011(d) in the same manner as a witness.

(c) An offense under this section is a Class A misdemeanor.

(d) Subsection (b) does not apply if the person is related to the applicant within the second degree by affinity or the third degree by consanguinity, as determined under Subchapter B, Chapter 573, Government Code, or is registered to vote at the same address as the applicant.

The heading to Section 84.004, Election Code, is SECTION 8.

amended to read as follows:

Sec. 84.004. UNLAWFULLY WITNESSING APPLICATION FOR MORE THAN ONE APPLICANT.

SECTION 9. Section 84.0041(b), Election Code, is amended to read as follows:

(b) An offense under this section is a state jail unless the person is the applicant, is related to the applicant within the second degree by affinity or the third degree by consanguinity, as determined under Subchapter B, Chapter 573,

Government Code, or is registered to vote at the same address as the applicant, in which event the offense is a Class A misdemeanor.

SECTION 10. Section 84.011(a), Election Code, is amended to 3-1 3-2

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3-69 3-70 read as follows:

- The officially prescribed application form for an early (a) voting ballot must include:
- (1) immediately preceding the signature space the statement: "I certify that the information given in this application is true, and I understand that giving false information in this application is a crime.";
- (2) a statement informing the applicant of the offenses [offense] prescribed by Sections 84.003 and [Section] 84.004;
- (3) for entering an applicant's spaces registration number and county election precinct of registration, with a statement informing the applicant that failure to furnish that information does not invalidate the application; and
- on an application for a ballot to be voted by mail: (A) a space for an applicant applying on the ground of absence from the county of residence to indicate the date on or after which the applicant can receive mail at the address outside the county;
- (B) a space for indicating the fact that an applicant whose application is signed by a witness cannot make the applicant's mark and a space for indicating the relationship or lack of relationship of the witness to the applicant;
- (C) a space for entering an applicant's telephone number, with a statement informing the applicant that failure to furnish that information does not invalidate the application;
- (D) a space or box for an applicant applying on the ground of age or disability to indicate that the address to which the ballot is to be mailed is the address of a facility or relative described by Section 84.002(a)(3), if applicable;
- (E) a space or box for an applicant applying on the ground of confinement in jail to indicate that the address to which the ballot is to be mailed is the address of a relative described by Section 84.002(a)(4), if applicable;
- (F) <u>spaces</u> [a space] for entering the <u>signature</u>, printed name, and residence address of any person assisting the applicant;
- (G) a statement informing the applicant of the condition prescribed by Section 81.005; and
- (H) a statement informing the applicant of the requirement prescribed by Section 86.003(c).
- SECTION 11. Section 84.032, Election Code, is amended by adding Subsection (e) to read as follows:
- (e) A request for cancellation in a manner other than authorized by this section, including a request by letter, has no
- SECTION 12. Section 86.004, Election Code, is amended to read as follows:
- Sec. 86.004. TIME FOR PROVIDING BALLOT TO VOTER. The balloting materials for voting by mail shall be mailed to a voter entitled to vote by mail not later than the seventh calendar day after the later of the date the clerk accepts the voter's application for a ballot to be voted by mail or the date [voters as soon as practicable after] the ballots become available for mailing, except that if that mailing date is [but not] earlier than the 45th day before election day, the balloting materials shall be mailed not later than the 38th day before election day.
- SECTION 13. Chapter 86, Election Code, is amended by adding Section 86.0051 to read as follows:
- <u>Sec.</u> 86.0051. CARRIER ENVELOPE ACTION BY PERSON OTHER THAN VOTER; OFFENSES. (a) A person commits an offense if the person acts as a witness for a voter in signing the certificate on the carrier envelope and knowingly fails to comply with Section 1.011.

  (b) A person other than the voter who deposits the carrier envelope in the mail or with a common or contract carrier must
- provide the person's signature, printed name, and residence address on the reverse side of the envelope.

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(c) A person commits an offense if the person knowingly violates Subsection (b). It is not a defense to an offense under this subsection that the voter voluntarily gave another person possession of the voter's carrier envelope.

(d) An offense under this section is a Class B misdemeanor unless the person is convicted of an offense under Section 64.036 for providing unlawful assistance to the same voter in connection with the same ballot, in which event the offense is a state jail

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Subsections (a) and (c) do not apply if the person is related to the applicant within the second degree by affinity or the third degree by consanguinity, as determined under Subchapter B, Chapter 573, Government Code, or is registered to vote at the same address as the applicant.

SECTION 14. Section 86.006, Election Code, is amended by amending Subsections (a), (d), and (e) and adding Subsections (f), (g), and (h) to read as follows:

- (a) A marked ballot voted under this chapter must be returned to the early voting clerk in the official carrier envelope. The carrier envelope may be delivered in another envelope and must be transported and delivered only by mail or by common or contract carrier.
- (d) Each carrier envelope that is delivered by a common or contract carrier must be accompanied by an individual delivery receipt for that particular carrier envelope that indicates the name and residence address of the individual who actually delivered the envelope to the carrier and the date, hour, and address at which the carrier envelope was received by the carrier [unless the carrier does not routinely issue a receipt, in which case the secretary of state shall prescribe appropriate procedures for accounting for the delivery. A delivery of carrier envelopes is prohibited by a common or contract carrier if the delivery originates from the address of:
- (1) an office [the headquarters] of a political party or a candidate in the election;
- (2) a candidate in the election unless the address is the residence of the early voter;
- (3) a specific-purpose or general-purpose political committee involved in the election; or
- (4) an entity that requested that the election be held, unless the delivery is a forwarding to the early voting clerk.
- Carrier envelopes may not be collected and stored at (e) another location for subsequent delivery to the early voting clerk. The secretary of state shall prescribe appropriate procedures to implement this subsection and to provide accountability for the delivery of the carrier envelopes from the voting place to the early voting clerk.
- (f) A person commits an offense if the person knowingly possesses an official ballot or official carrier envelope provided under this code to another. Unless the person possessed the ballot or carrier envelope with intent to defraud the voter or the election authority, it is an affirmative defense to prosecution under this subsection that the person, on the date of the offense, was:
- (1) related to the voter within the second degree by affinity or the third degree by consanguinity, as determined under
- Subchapter B, Chapter 573, Government Code;
  (2) registered to vote at the same address as the

voter;

- (3) an early voting clerk or a deputy early voting clerk;
- (4) a person who possesses the carrier envelope in deposit the envelope in the mail or with a common or contract carrier and who provides the information required by Section 86.0051(b) in accordance with that section;
- (5) an employee of the United States Postal Service working in the normal course of the employee's authorized duties; Οľ
- 4-67 4-68 a common or contract carrier working in the normal course of the carrier's authorized duties if the official ballot is sealed in an official carrier envelope that is accompanied by an 4-69 4-70

individual delivery receipt for that particular carrier envelope.

An offense under Subsection (f) is:

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(1) a Class B misdemeanor if the person possesses at least one but fewer than 10 ballots or carrier envelopes unless the person possesses the ballots or carrier envelopes without the consent of the voters, in which event the offense is a state felony;

a Class A misdemeanor if the person possesses least 10 but fewer than 20 ballots or carrier envelopes unless the person possesses the ballots or carrier envelopes without the consent of the voters, in which event the offense is a felony of the third degree; or

(3) a state jail felony if the person possesses 20 or more ballots or carrier envelopes unless the person possesses the ballots or carrier envelopes without the consent of the voters, in which event the offense is a felony of the second degree.

- A ballot returned in violation of this section may not be counted. If the early voting clerk determines that the ballot was returned in violation of this section, the clerk shall make a notation on the carrier envelope and treat it as a ballot not timely returned in accordance with Section 86.011(c). If the ballot is returned before the end of the period for early voting by personal appearance, the early voting clerk shall promptly mail or otherwise deliver to the voter a written notice informing the voter that:
- (1) the voter's ballot will not be counted because of a violation of this code; and
- (2) the voter may vote if otherwise eligible at an early voting polling place or the election day precinct polling place on presentation of the notice.

SECTION 15. Section 86.010, Election Code, is amended by amending Subsection (c) and adding Subsections (e), (f), (g), and (h) to read as follows:

- (c) The person assisting the voter must sign a written oath prescribed by Section 64.034 that is part of the certificate on the official carrier envelope.
- (e) A person who assists a voter to prepare a ballot to be voted by mail shall enter the person's signature, printed name, and residence address on the official carrier envelope of the voter.
- (f) A person commits an offense if the person knowingly fails to provide the information on the official carrier envelope as required by Subsection (e).
  (g) An offense under this section is a Class A misdemeanor
- unless the person is convicted of an offense under Section 64.036 for providing unlawful assistance to the same voter, in which event the offense is a state jail felony.
- (h) Subsection (f) does not apply if the person is related to the applicant within the second degree by affinity or the third degree by consanguinity, as determined under Subchapter B, Chapter 573, Government Code, or is registered to vote at the same address as the applicant.
  SECTION 16.

SECTION 16. Section 86.013, Election Code, is amended by amending Subsections (b), (d), and (f) and adding Subsection (g) to read as follows:

- Spaces [for indicating the identity and date of the (b) election] must appear on the reverse side of the official carrier envelope for:
  - (1)indicating the identity and date of the election;

(2) entering the signature, printed residence address of a person other than the voter who deposits the

- carrier envelope in the mail or with a common or contract carrier.

  (d) The following textual material, as prescribed by t secretary of state, must be printed on the reverse side of the official carrier envelope or on a separate sheet accompanying the carrier envelope when it is provided:
  - (1)the prohibition prescribed by Section 86.006(b);
- the conditions for delivery by common or contract (2) carrier prescribed by Sections 81.005 and 86.006; [and]
- (3) the requirements for the legal execution and delivery of the carrier envelope;

(4) the prohibition prescribed by Section 86.006(e);

and

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(5) the offenses prescribed by Sections 86.006(f) and 86.010(f).

(f) The oath of a person assisting a voter must be included on the official carrier envelope as part of the certificate prescribed by Subsection (c).
(g) The secretary of state by rule shall require that

notice informing voters of the telephone number established under Section 31.0055 and the purpose of the telephone number be printed on:

the official carrier envelope; or

(2) an insert enclosed with the balloting materials for voting by mail sent to the voter.

SECTION 17. Section 87.121(f), Election Code, is amended to read as follows:

(f)Information on the roster for a person to whom an early voting mail ballot has been sent is not available for public inspection, except to the voter seeking to verify that the information pertaining to the voter is accurate, until the first <u>business day after</u>[+

 $[\frac{(1)}{(1)}]$ hours after the time a ballot is mailed to the

voter; or

[(2) 48 hours after the time a ballot is mailed to the voter if the mailing occurs on the fourth day before] election day.

SECTION 18. Section 87.121, Election Code, is amended by adding Subsection (h) to read as follows:

(h) <u>Information on the roster for a person who votes an</u> early voting ballot by mail shall be made available for public inspection not later than the day following the day the early voting clerk receives a ballot voted by mail.
SECTION 19. Chapter 276, Election Code, is amended by

adding Section 276.010 to read as follows:

Sec. 276.010. UNLAWFUL BUYING AND SELLING OF BALLOTING MATERIALS. (a) A person commits an offense if the person buys, offers to buy, sells, or offers to sell an official ballot, official ballot envelope, official carrier envelope, signed application for an early voting mail ballot, or any other original election record.

(b) This section does not apply to a person who executes a written contract for the procurement of election supplies necessary to conduct an election under Section 51.003.

(c) An offense under this section is a state jail felony

unless a voter sells a ballot, ballot envelope, or carrier envelope that has been provided to the voter by government, in which event the offense is a Class B misdemeanor. SECTION 20. Section 31.03(e)

31.03(e), Penal Code, is amended to read as follows:

- (e) Except as provided by Subsection (f), an offense under this section is:
- (1)a Class C misdemeanor if the value of the property stolen is less than:

(A) \$50; or

(B) \$20 and the defendant obtained the property by issuing or passing a check or similar sight order in a manner described by Section 31.06;

(2) a Class B misdemeanor if:

(A) the value of the property stolen is:

\$50 or more but less than \$500; or (i)

(ii) \$20 or more but less than \$500 and the defendant obtained the property by issuing or passing a check or similar sight order in a manner described by Section 31.06; or

(B) the value of the property stolen is

than: \$50 and the defendant has previously (i) been convicted of any grade of theft; or

(ii) \$20, the defendant has previously been convicted of any grade of theft, and the defendant obtained the property by issuing or passing a check or similar sight order in a manner described by Section 31.06;

a Class A misdemeanor if the value of the property

stolen is \$500 or more but less than \$1,500;

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(4) a state jail felony if:

the value of the property stolen is \$1,500 or (A) more but less than \$20,000, or the property is less than 10 head of cattle, horses, or exotic livestock or exotic fowl as defined by Section 142.001, Agriculture Code, or any part thereof under the value of \$20,000, or less than 100 head of sheep, swine, or goats or any part thereof under the value of \$20,000;

regardless of value, the property is stolen (B) from the person of another or from a human corpse or grave;

(C) the property stolen is a firearm, as defined by Section 46.01; [or]

(D) the value of the property stolen is less than \$1,500 and the defendant has been previously convicted two or more times of any grade of theft; or

- (E) the property stolen is an official ballot or official carrier envelope for an election;
  (5) a felony of the third degree if the value of the property stolen is \$20,000 or more but less than \$100,000, or the property is:
- (A) 10 or more head of cattle, horses, or exotic livestock or exotic fowl as defined by Section 142.001, Agriculture Code, stolen during a single transaction and having an aggregate value of less than \$100,000; or
- 100 or more head of sheep, swine, or goats (B) stolen during a single transaction and having an aggregate value of less than \$100,000;
- (6) a felony of the second degree if the value of the property stolen is \$100,000 or more but less than \$200,000; or
- (7) a felony of the first degree if the value of the property stolen is \$200,000 or more.

SECTION 21. Section 37.01(2), Penal Code, is amended to read as follows:

> "Governmental record" means: (2)

(A) anything belonging to, received by, or kept by government for information, including a court record;

(B) anything required by law to be kept by others for information of government;

(C) a license, certificate, permit, seal, title, letter of patent, or similar document issued by government, by another state, or by the United States; [or]

(D) a standard proof of motor vehicle liability

insurance form described by Section 601.081, Transportation Code, a certificate of an insurance company described by Section 601.083 of that code, a document purporting to be such a form or certificate that is not issued by an insurer authorized to write motor vehicle liability insurance in this state, an electronic submission in a form described by Section 502.153(i), Transportation Code, or an evidence of financial responsibility described by Section 601.053 of that code; or

(E) an official ballot or other election record. SECTION 22. In the enforcement of the provisions of this Act, a district or county attorney may not, for the purpose of intimidating a group of voters, prosecute a person on account of the person's race, ethnicity, or age. A violation of this section may be prosecuted under Section 36.03 or 39.03, Penal Code.

SECTION 23. The changes in law made by this Act apply only to an election for which the action ordering the election is taken on or after the effective date of this Act. An election for which the action ordering the election is taken before the effective date of this Act is governed by the law in effect on the date that action is taken, and the former law is continued in effect for this purpose.

SECTION 24. This Act takes effect September 1, 2003.

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